



# MINUTES

## Colorado State Parks Board

Friday, October 13, 2006

Board Work Session: 9:00 AM – 10:30 AM

Board Meeting: 10:30 AM – 11:30 AM

**Keystone Lodge**

**Meeting Room - Suns**

22010 US Highway 6

Keystone, Colorado

Phone: (970) 496-4142

**FRIDAY, October 13<sup>th</sup>**

**9:00 AM – 10:30 AM**

### **BOARD WORK SESSION**

- Colorado State Parks Leadership Team Update
  - 2007 Parks Board Meeting Dates
  - Trails Program Update
    - Regional Trails Coordinator Quarterly Report
  - Colorado Front Range Trail Implementation Plan
  - Fountain Creek
  - Personnel Update
  - Field Operations Update
  - Budget/Financial Services Update
  - Statewide Programs Update
    - Volunteer Program Report
  - Board Reports
  - Upcoming Events
  - Roundtable
- Lyle Laverty
  - Larry Kramer
  - Rick Storm
    - Nancy Matchett
  - Rick Storm/Lori Malcolm
  - Michael French
  - Larry Kramer
  - Larry Kramer
  - Elling Myklebust
  - Gary Thorson
    - Faye Koeltzow

**10:30 AM**

### **PARKS BOARD MEETING**

(A) – Agenda Amendments, if necessary

(A) – Approval of August 25, 2006 Parks Board Meeting Minutes

### **PUBLIC COMMENT**

#### **AGENDA:**

(A) – Regulations

Larry Kramer/Rick Storm

#### **CONSENT AGENDA:**

(A) – Steamboat Lake Marina – Marina Concession Contract

(A) – Snowmobile Program – Capital Grants

(A) – Snowmobile Program – Grooming Grants

(A) – Golden Gate State Park – Round Up Riders Donation

Larry Kramer

**10:45 AM**

**11:30 AM**

### **ADJOURN**

*(A) = Action Items (I) = Information Items*

\*\* APPROVAL OF "ITEMS REFERRED FOR DIRECTOR'S ACTION" BY THE PARKS BOARD IS BASED ON WRITTEN MATERIAL. NO DISCUSSION WILL OCCUR UNLESS THERE ARE QUESTIONS FROM THE PARKS BOARD OR FROM THE PUBLIC.

\*\* PUBLIC COMMENT ON **BOARD MEETING AGENDA ITEMS IS WELCOME**. PLEASE SIGN UP ON SPEAKER SIGN-UP SHEET UPON ENTERING THE PARKS BOARD MEETING ROOM.

NOTE: ALL PROGRAMS, SERVICES AND ACTIVITIES OF THE COLORADO BOARD OF PARKS AND OUTDOOR RECREATION ARE OPERATED IN COMPLIANCE WITH THE AMERICANS WITH DISABILITIES ACT. IF YOU NEED A SPECIAL ACCOMMODATION AS A RESULT OF A DISABILITY, PLEASE CALL LINDA FOSTER AT (303) 866-2884. TO ASSURE THAT WE CAN MEET YOUR NEEDS, PLEASE NOTIFY US OF YOUR REQUEST AT LEAST SEVEN BUSINESS DAYS PRIOR TO THE SCHEDULED EVENT.

## **ATTENDANCE**

### **Parks Board Members:**

Dr. Tom Ready, Chair  
Tom Glass  
Antonette DeLauro  
Kevin Holst

### **Division Staff:**

Lyle Laverty, Director  
Russell George, Executive Director - DNR  
Larry Kramer, Deputy Director  
Gary Thorson, Deputy Director  
Richard Storm, Chief of Law Enforcement  
Elling Myklebust, Chief Financial Officer  
Kurt Mill, Rocky Mountain Region Manager  
Bob Wiig, Rocky Mountain Region Assistant Manager  
Dave Giger, High Plains Region Manager  
Michael French, SE Region Manager  
Heather Dugan, SE Region Assistant Manager  
Faye Koeltzow/Nori Pearce/Vicki Leigh – Volunteer Program  
Linda Foster, Assistant to the Director's Office

### **Guests:**

None

## MEETING MINUTES

**AGENDA AMENDMENTS** - None

### ADOPTION OF BOARD MINUTES

Adoption of August 25, 2006 Parks Board Meeting Minutes.

**Moved:** Tom Glass  
**Seconded:** Antonette DeLauro  
**Vote:** Unanimous

### PUBLIC COMMENTS –

- None

## ACTION ITEMS

### Regulations

- **Richard Storm**

**PURPOSE:** To amend Parks Board regulation numbers 100, 700, and 708.

**BACKGROUND INFORMATION:** Please refer to the Basis and Purpose Statements that are associated with the proposed regulation changes.

**DISCUSSION AND SUMMARY:** Please refer to the Basis and Purpose Statements that are associated with the proposed regulation changes.

**DIVISION RECOMMENDATION:** Approve as proposed by the Division.

**SUGGESTED MOTION:** I move the Board of Parks and Outdoor Recreation adopt the regulation changes as proposed by the Division of Colorado State Parks, along with the associated Basis and Purpose Statements, as modified.

**Moved:** Antonette DeLauro  
**Seconded:** Kevin Holst  
**Vote:** Unanimous

#100 d. In addition to the general land and water regulations, the following restrictions shall also apply:

14. RIFLE FALLS STATE PARK

(A) IT SHALL BE UNLAWFUL TO CLIMB, TRAVERSE, OR RAPPEL ON OR FROM ROCK FORMATIONS.

**BASIS AND PURPOSE**

Prohibiting climbing on rock formations at Rifle Falls State Park is necessary for public safety and park management purposes. As a “best management practice” the park is signed indicating that climbing is not allowed.

The Rifle Falls State Park Trails Plan (January 2000) completed by Arrowhead Trails Inc. mentions "Several short social trails adjacent to the falls should be closed, signed and reclaimed to help protect the unique micro-climate around the falls. Closures of some of the problem social trails will enhance the protection of native flora by eliminating foot traffic on non-designated trails. This will also enhance public safety by decreasing their access to steep shortcuts that are often wet and slippery." Many of the “steep trails” are nearly vertical, and climbing is the only practical means of access.

Every single traumatic injury that has occurred at Rifle Falls since 1997 has involved a fall. The majority of those injuries involved people climbing the rocks. At least four have required transport via ambulance to the hospital. The cliff face is 70’ so there is a potential for significant mechanism of injury. The water around the falls makes rescue more difficult and adds the potential of drowning to the incident.

There is a world renowned climbing area located four miles farther north on Highway 325/CR 227. Visitors who wish to climb a cliff face can visit that area.

Rifle Fire Protection District, which provides emergency response services to the park, supports this regulation amendment.

The statutory authority for this regulation can be found in Colorado Revised Statutes sections 33-10-101, 33-10-102, 33-10-106, 33-10-107, 33-10-108, 33-10-109, and 24-4-103.

**EFFECTIVE DATE**

These regulations shall become effective January 1, 2007 and shall remain in full force and effect until amended, repealed, or superseded by the Board of Parks and Outdoor Recreation. Adopted by the Board of Parks and Outdoor Recreation of the State of Colorado the 13<sup>th</sup> day of October 2006.

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Dr. Tom Ready, Chairman

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Antonette DeLauro, Secretary

#700-1. Except as otherwise provided in these regulations or by Colorado Revised Statutes, no motor vehicle shall be brought onto any Parks and Outdoor

Recreation lands unless a valid pass issued by the Division is properly attached. PASSES THAT ARE DESIGNED TO BE AFFIXED TO THE WINDSHIELD SHALL BE ATTACHED to the extreme lower right-hand corner of the vehicle's windshield in a position so that the pass may be observed and identified. For an annual vehicle pass, including an aspen leaf annual pass to be properly attached to a windshield it must be permanently affixed. Any vehicle without a windshield shall be treated as a special case, but evidence of a pass shall be required. OTHER TYPES OF PASSES, SUCH AS HANG TAG PASSES, SHALL BE CONTINUOUSLY DISPLAYED IN THE MOTOR VEHICLE IN THE MANNER DESCRIBED ON THE PASS WHILE THE MOTOR VEHICLE IS OPERATED OR PARKED ON DIVISION PROPERTIES.

#### BASIS AND PURPOSE

This regulation amendment is necessary in order to provide for hang tag type of parks passes designed to be hung from the rear view mirror of a motor vehicle. Hang tag type passes include the Columbine, Centennial, and courtesy passes.

The statutory authority for this regulation can be found in Colorado Revised Statutes sections 33-10-101, 33-10-102, 33-10-106, 33-10-107, 33-10-108, 33-10-109, 33-10-111, 33-12-100.2, 33-12-101, 33-12-102, 33-12-103, and 24-4-103.

#### EFFECTIVE DATE

These regulations shall become effective January 1, 2007 and shall remain in full force and effect until amended, repealed, or superseded by the Board of Parks and Outdoor Recreation. Adopted by the Board of Parks and Outdoor Recreation of the State of Colorado the 13<sup>th</sup> day of October 2006.

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Dr. Tom Ready, Chairman

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Antonette DeLauro, Secretary

#708-1. The fees for the types of vehicle passes issued by the Division are as follows.

- c. ANNUAL VEHICLE PASSES PURCHASED ~~FOR NONCOMMERCIAL VEHICLES AND PURCHASED IN LARGE QUANTITIES DURING A SINGLE SALES TRANSACTION WILL BE DISCOUNTED AS FOLLOWS~~
  - (1) TWENTY OR MORE PASSES, BUT LESS THAN FIFTY  
20% DISCOUNT
  - (2) FIFTY OR MORE PASSES, BUT LESS THAN ONE HUNDRED  
25% DISCOUNT
  - (3) ~~MORE THAN ONE HUNDRED PASSES~~ **OR MORE**  
30% DISCOUNT

## BASIS AND PURPOSE

The legislative declaration contained in 33-12-100.2, C.R.S., states that “Because the nature and operation of such state parks and recreation areas, the system can be largely self-supporting, and the users of such resources can help to fund the systems operation and maintenance. The general assembly declares and intends that as a matter of state policy the system of state parks and state recreation areas should be financed as much as reasonably possible through revenues derived from the users of such system.”

This new fee structure for bulk annual parks pass sales will be in effect daily year-round beginning on January 1, 2007. Total additional revenue generated as a result of this amendment cannot be predicted, since discounts for large quantity annual parks pass sales have never been offered previously. However, the Division believes this discounted bulk sales structure will create new opportunities for marketing the sale of annual passes. These bulk sales will be monitored and tracked, and if the Division should determine at a future date that this amendment has not resulted in positive cash generation, then the Parks Board can rescind the amendment.

Since this amendment is to be implemented midway through Fiscal Year 06-07, the incremental revenue increase would be spread approximately equally between FY 06-07 and FY 07-08. This discounted fee structure is authorized under Parks Board authority contained in SB 03-290 to establish discounts in rule for marketing purposes.

The statutory authority for this regulation can be found in Colorado Revised Statutes sections 33-10-101, 33-10-102, 33-10-106, 33-10-107, 33-10-108, 33-10-109, 33-10-111, 33-12-100.2, 33-12-101, 33-12-102, 33-12-103, 33-12-103.5, 33-12-106, and 24-4-103.

## EFFECTIVE DATE

These regulations shall become effective January 1, 2007 and shall remain in full force and effect until amended, repealed, or superseded by the Board of Parks and Outdoor Recreation. Adopted by the Board of Parks and Outdoor Recreation of the State of Colorado the 13<sup>th</sup> day of October 2006.

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Dr. Tom Ready, Chairman

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Antonette DeLauro, Secretary

## CONSENT AGENDA ACTION ITEMS

### Steamboat Lake Marina Concession

**PURPOSE:** To award the marina concession contract for Steamboat Lake State Park.

**BACKGROUND INFORMATION:** With the expiration of the current contract, State Parks sought competitive bids for the operation of the marina concession operation at Steamboat Lake State Park. In May 2006 the Division posted a Request For Proposal (RFP) and advertised for operation of marina services at Steamboat Lake State Park. Bid showings were conducted in late May at Steamboat Lake State Park. One bid was received. An evaluation of the bid received was conducted in June 2006.

**DISCUSSION AND SUMMARY:** The bid was evaluated and found to at least meet all of the minimum criteria required.

**DIVISION RECOMMENDATION:** The Division recommends that the Board grant authority to the Director to negotiate, consummate and award a contract for the marina services at Steamboat Lake State Park.

**SUGGESTED MOTION:** I move the Board of Parks and Outdoor Recreation hereby grant authority to the Director to negotiate, consummate and award a contract for the Steamboat Lake marina to Little Blue House L.L.C. – Karl Bunker, Owner/Manager.

### Snowmobile Program Capital Grants

**PURPOSE:** To approve the Snowmobile Program Capital Grants for the 2006-2007 season.

**BACKGROUND INFORMATION:** Nine Colorado snowmobile clubs applied for snowmobile capital grants this year. Five awards are being recommended for State Parks Board approval.

**DISCUSSION AND SUMMARY:** This is the ninth year that the Snowmobile Program has provided capital grants for the purpose of assuring quality winter trails for all winter trail users. The year the capital grants program is composed of \$178,969.00 in Recreational Trails Program funding (federal). State Parks has worked closely with the Colorado Snowmobile Association (CSA) for the past 25 years in determining funding priorities for the program. The executive board of CSA, regional trail coordinators and the Snowmobile Program Manager make up the committee that scores and ranks capital grant application. Funded projects have included assistance in replacing old grooming equipment, funding for grooming equipment storage and maintenance sheds and tow vehicles to haul this large equipment to trailheads. It is important to note that the equipment and labor are provided by CSA clubs that groom trails used by all winter sport enthusiasts including cross country skiers, snowshoers, and dog sledders.

**DIVISION RECOMMENDATION:** Approve attached snowmobile capital grants as recommended by the Snowmobile Sub-Committee and the Colorado State Trails Committee.

**SUGGESTED MOTION:** I move that the Board of Parks and Outdoor Recreation approve the 2006-2007 snowmobile capital grants as recommended by the State Trails Committee.

## **Snowmobile Program Grooming Grants**

**PURPOSE:** To approve the Snowmobile Program Grooming Projects for the 2006-2007 season.

**BACKGROUND INFORMATION:** 28 Colorado Snowmobile Association clubs applied for snowmobile grooming funds this year. These awards are being recommended for State Parks Board approval. See attached document for project list.

**DISCUSSION AND SUMMARY:** Since 1977 the snowmobile grooming clubs of the Colorado Snowmobile Association have been grooming winter trails in Colorado. Today they groom approximately 2,500 miles of trail for all winter trail enthusiasts.

These clubs have the equipment, volunteer labor and skill to perform this very important maintenance service. They are providing these services at a fraction of the actual cost. The funding provided from the Snowmobile Program covers fuel, maintenance, and repairs. Labor to operate the specialized grooming equipment is provided by volunteers.

This year the grooming clubs are allocated \$470,000 in funding from the Snowmobile Programs' grooming budget and \$80,000 from the Recreational Trails Program. The allocation for each club is based upon a formula that takes into consideration the number of trail miles, trail usage, and type of equipment used by each club. Each year the formula is reviewed by the Colorado Snowmobile Association and Colorado State Parks to ensure fairness and equity. The clubs groom from November 15 through April 15, as snow conditions and trail use dictate. The grooming they provide assures for both the safety and the high quality of winter trail experiences. During routine snowmobile patrol duties, officers from Colorado State Parks inspect the trail systems to assure that grooming is being performed as required.

**DIVISION RECOMMENDATION:** Approve attached snowmobile-grooming projects as recommended by the Colorado Snowmobile Association, the Snowmobile Program Sub-Committee and the Colorado State Trails Committee.

**SUGGESTED MOTION:** I move that the Board of Parks and Outdoor Recreation approve the 2006-2007 snowmobile grooming projects as recommended by the State Trails Committee.

**Donation-Round Up Riders of the Rockies- Golden Gate State Park**

**PURPOSE:** To seek Board approval for a \$10,000.00 cash donation from The Round Up Riders of the Rockies (RURR) through their Heritage and Trails Foundation.

**BACKGROUND INFORMATION:** Earlier this summer representatives from the Round Up Riders of the Rockies contacted Park Manager Dan Weber at Golden Gate regarding a trail ride at the park. Staff worked with RURR and the ride was subsequently hosted on June 25<sup>th</sup>. During this same timeframe discussions were held related to a potential donation being made by RURR to the park for trail or facility enhancement, primarily benefiting horse back users. Staff presented two ideas to RURR for consideration, one trail project and one facility enhancement. The RURR Foundation settled upon donating \$10,000.00 to assist with the renovations going on at the Harmsen Ranch.

**DISCUSSION AND SUMMARY:** Part of the planned renovations at Harmsen Ranch includes a remodel of the current barn from cattle to horse use. Specifically, horse stalls with concrete floors, interchangeable panels and access doors will be installed. The barn will be linked to outside loafing pens and a large trailer loading area. Donated funds will be used to augment state funds allocated to the Harmsen Ranch. A recognition plaque has been requested by RURR and will be installed upon completion of the project.

**DIVISION RECOMMENDATION:** The Director has found this donation to be necessary, suitable or proper for parks and outdoor recreation purposes. Staff recommends the Board give authorization to the Director to accept the \$10,000.00 donation from the Round Up Riders of the Rockies.

**SUGGESTED MOTION:** I move the Parks Board authorize the Director to accept the \$10,000.00 donation from the Round Up Riders of the Rockies.

**CONSENT AGENDA**

**ACTION ITEMS**

**- Larry Kramer**

Larry Kramer presented the Action Items for the Consent Agenda, reviewing each item and fielding questions with members of the Board.

- 1. Steamboat Lake Marina – Marina Concession Contract
- 2. Snowmobile Program – Capital Grants
- 3. Snowmobile Program – Grooming Grants
- 4. Golden Gate State Park – Round Up Riders Donation

**MOTION:** “I move the Board of Parks and Outdoor Recreation approve the October Consent Agenda.”

**Moved:** Kevin Holst  
**Seconded:** Tom Glass  
**Vote:** Unanimous

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Dr. Ready, Chair

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Antonette DeLauro, Secretary